

#### Tax Increment Financing – Best Practices in the Northeastern States

#### Presentation to the Texas Economic Development Council

May 4, 2007

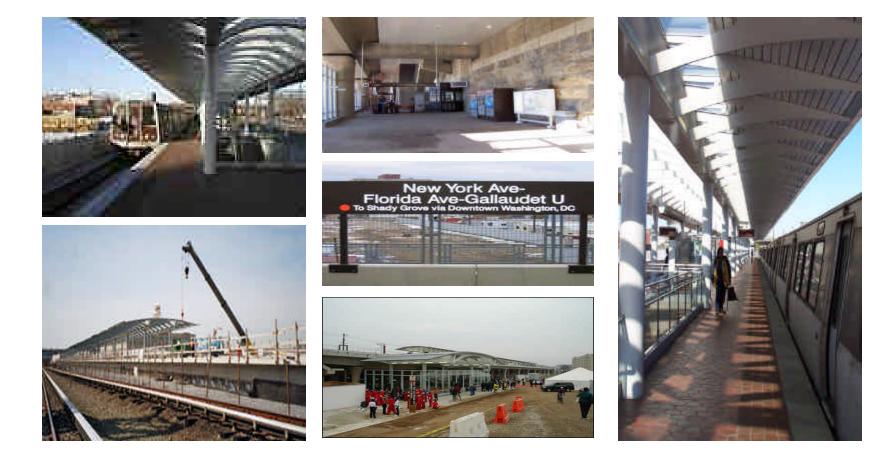




- I. Sampling of projects
- II. Overview of best practices
- III. Case studies

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# New York Avenue Metro Station



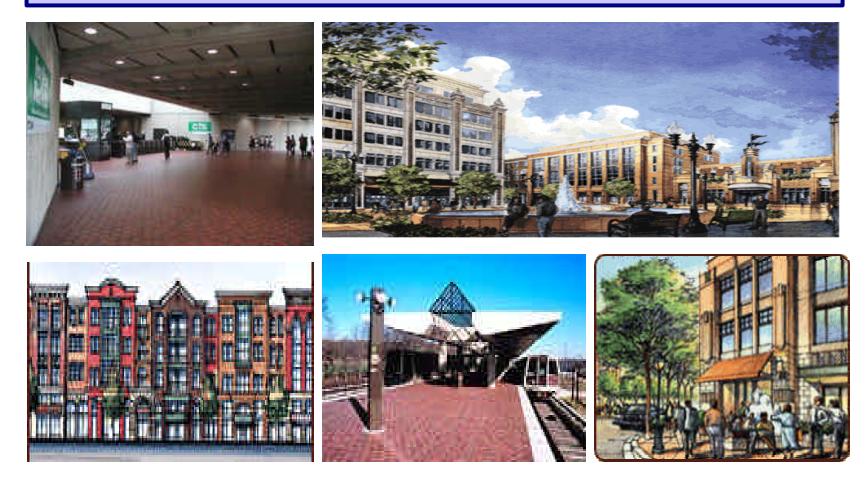
MuniCap, Inc.

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### New York Avenue Metro Station (Project Summary)

- First new Metro station in Washington, DC in 30 years
  - Cost approximately \$75 million
- Site of the new headquarters for the Bureau of Alcohol, Tobacco and Firearms
- Public private partnership
  - 1/3 U.S. government
  - 1/3 Washington, DC
  - 1/3 surrounding property owners
- Property owners contributed their share through special assessments imposed on the property
  - Used to support bonds issued by the district
  - Property owners receive credit for tax increment revenue produced by projects

### **Greenbelt Metro Station**



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### Greenbelt Metro Station (Project Summary)

- Metro station serves commuters
- Very large surface parking lot
- Key strategic location
  - Three interstates and mass transit line
- Parking lot produces no tax revenues and greatly underutilizes the property
- Parking lot replaced with the parking structure, allowing 2.5 million SF of commercial space and 1,200 homes to be put on the tax rolls.
- Smart growth

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### Harbor Station



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### Harbor Station (Project Summary)

- In-fill property close to Washington, DC on the Potomac River and I-95
- 2,500 housing units and 2.0 million SF of office space
- Superior location for U.S. government space
  - Ability to provide security clearance
  - Mass transit required by the U.S. government
  - Transit line runs through property but no station

# National Harbor



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### National Harbor



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## National Harbor



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### National Harbor (Project Summary)

- Waterfront property located on Potomac River
- Anchored by a new Gaylord hotel
  2,000 rooms and 425,000 SF convention center
- Over 1,000,000 SF of commercial development
- 2,500 resort residential units
- Over \$1.0 billon of investment

#### The Science and Technology Park at Johns Hopkins



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The Science and Technology Park at Johns Hopkins (Project Summary)

- Joint venture by the City of Baltimore and Johns Hopkins Medical Center
- Capitalize on research and spin-off business opportunities related to Johns Hopkins Medical Center
- Over 1.0 million SF of research and office space
- 700 housing units

### Yonkers



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### Yonkers



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### Yonkers (Project Summary)

- Redevelopment on the Hudson Riverfront
- Connecting riverfront, transit station, Main Street in downtown, and new baseball stadium
- Daylighting river through downtown
- 15 minute train ride to Madison Square Garden
- 700,000 SF of retail
- 500,000 SF of office
- Hotel
- 1,400 residential units

# South Weymouth



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# South Weymouth



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### South Weymouth (Project Summary)

- Redevelopment of military base south east of Boston
- Transit access to Boston
- 3,000 new residential units
- 2,000,000 SF of commercial space

# Tax Increment Financing Process

- 1. Project conception
- 2. Preparation of the TIF plan
- 3. Governmental approvals
- 4. Implementing the financing
- 5. Monitoring and adjustments

Preparation of the TIF Plan -Tax Increment Financing Constraints

I. Development Project

II. Legal Authority

**III.** Financial Markets

**IV.** Public Policy

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## Primary Public Policy Issues

- 1. Is public assistance appropriate for this project?
- 2. "But For" test
  - Financial analysis
  - Application of judgment
  - Do current conditions impair proposed development?
  - Is there some other reason the market acting alone will not produce the development?
- 3. How much assistance is appropriate?
- 4. What is the sponsoring government agency receiving in return for the TIF? (TIF is both a financial and land use development tool.)
- 5. What is the amount of private investment (is the public investment adequately leveraging private investment)?

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### Primary Public Policy Issues

#### (continued)

- 6. Will there be sufficient surplus tax revenues to cover costs of public services required for the project?
- 7. Is the proposed TIF economically efficient (i.e., more tax revenues or benefits than the No-TIF alternative)?
- 8. Are there clear linkages between the properties in the TIF area and the TIF plan?
- 9. What are the risks associated with the TIF plan and have the risks been addressed?

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## New York Avenue Metro Station

- 1. Is public assistance appropriate?
  - Metro station
  - Urban redevelopment
- 2. But for test
  - Most projects do not pay for a Metro station (extraordinary cost).
- 3. What is the sponsoring agency receiving?
  - New Metro station
  - U.S. government agency headquarters

## **Greenbelt Metro Station**

- 1. How much assistance is appropriate?
  - 50% of the costs are paid by an additional special tax
- 2. Will there be sufficient surplus tax revenues to cover the cost of public services?
  - Limited tax increment revenues to 50%, the balance of the costs were paid by an additional special tax

## Harbor Station

- How much assistance is appropriate?
  - Limited assistance to the creation of the district and issuance of bonds
  - Bonds repaid from additional special tax

# Yonkers

#### • How much assistance is appropriate?

- Limited to the gap in cost of parking
  - Parking for office and retail
  - Contribution to parking from projects equivalent to cost of surface parking
  - Parking revenues applied first
- What is the city receiving in return for TIF?
  - Daylighting of river
  - Redevelopment around train station, river and along Main street
  - Substantially additional tax revenues

# South Weymouth

- But for test
  - \$180 million of new public infrastructure required.
- How much assistance is appropriate?
  - Limited to major infrastructure
  - Paid mostly with special assessments and water and sewer user fees
  - TIF limited to portion of local tax revenues typically spent on capital projections



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